

Report to the Cabinet Member for Adult and Community Services
Report submitted by: Head of Service Policy, Information and Commissioning
Date: Monday, 13 March 2017

Part I

Electoral Division affected:
Lancaster East, Lancaster
Central, Lancaster Rural
North, Lancaster South
East, Lancaster Rural East,
Morecambe North,
Morecambe South,
Morecambe West

Altham Meadows, Morecambe

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Executive Summary

Lancashire County Council has been approached by Lancashire North Clinical Commissioning Group (CCG) to provide social care support within a residential setting at Altham Meadows, Morecambe. This provision will be used for people who require intermediate care to avoid hospital admission or to support timely discharge.

The costs of this service will be provided by Lancashire North Clinical Commissioning Group for a period of two years.

Recommendation

The Cabinet Member for Adult and Community Services is recommended to approve the proposal to develop a social care support service at Altham Meadows, Morecambe in partnership with Lancashire North CCG.

Background and Advice

Intermediate Care is a key driver in the County Council's approach to improving outcomes for citizens and minimising demand for social care services. Intermediate Care is the umbrella under which services that enable the smooth transition from hospital to home exist and to avoid hospital admission. Included within Intermediate Care are community beds, reablement and crisis.

Where people are unable to return or stay in their own home, it is often appropriate to use a bed based service, as an alternative to an extended stay in an acute hospital or an admittance to a residential care bed. These short term beds are used for a period of assessment, recuperation and rehabilitation. The benefits of these services can be demonstrated through improved outcomes at an individual, service and health and social care economy level.

Lancashire North CCG has developed a proposal for a new short term beds intermediate care facility for older people in the Lancaster and Morecambe area. The site is Altham Meadows, Morecambe which is owned by Lancashire Care Foundation Trust (LCFT) and has previously been used as a residential care setting. It is proposed there will be 20 beds, of which it is anticipated that 8 will be clinically enhanced.

The proposal would involve Lancashire County Council:

- Holding the Care Quality Commission (CQC) registration for the service
- Employing a registered manager to manage the service on a day to day basis
- Providing the social care element of the support over a 24 hour period, 7 days per week
- Extending the leadership and expertise developed within the community beds to this enhanced bed model

Within this outline proposal the following will be provided by the NHS:

- The building and its maintenance
- The ancillary services
- Nursing staff to provide clinical oversight of the eight nurse led beds
- Community nursing cover for people using the remaining 12 beds
- On site therapy presence
- Medical oversight for all people using the beds

All costs will be met by the NHS. It is proposed that initially this will be for a period of two years.

The proposal has been developed in Lancashire North through the opportunistic use of a building, and redistribution of funding within the economy, similar opportunities are being explored in other areas of the County. Aspirations for the project are that it will offer the possibility of it becoming a hub for all intermediate care services to be based there, and offering touch down facilities to neighbourhood teams and community social work teams.

Consultations

N/A

Implications:

This item has the following implications, as indicated:

Normal measures with regards to redeploying staff will be followed if the service ceases at the end of the two year period.

Risk management

The cost of this service will be met by Lancashire North CCG for a period of two years, this includes full cost recovery. During this time the effectiveness of the service will be reviewed, and a decision will then be made as to whether to continue.

Legal

Legislative Framework

Part 1 of The *Care Act 2014* came into force on 1 April 2015, it consolidates and reforms the law relating to adult social care. This legislation requires local authorities to ensure the provision or arrangement of services, facilities or resources to help prevent, delay or reduce the development of needs for care and support, the act identifies intermediate care including reablement, as a service that can delay or prevent the need for more intensive care and support and also be a stage in a longer term package of care.

The prevention duty extends to all people in a local authority's area, including carers, regardless of whether they have needs for care and support, or whether someone has had a needs or carer's assessment¹

At every interaction the local authority has a responsibility to consider how a person's needs could be reduced or other needs prevented from escalating

There is an expectation of the County Council that it will Discharge to Assess. NHS England describes Discharge to Assess as where a patient no longer requires an acute level of care, they should not remain in hospital simply because they are waiting for assessments to take place. People can be safely discharged into a more appropriate setting for their needs, and the required assessments can take place there.

In July 2016, NHS England, NHS Improvement and Association of Directors of Adults Social Services (ADASS) introduced A&E Improvement Boards focussing on improving A&E performance that would focus on five interventions designed to improve performance. One of these interventions is all systems moving to a Discharge to Assess model to reduce delays in discharge, this intervention is underpinned by the National Institute for Clinical Excellence (NICE)² recommendations about transition between inpatient hospital settings and community settings. The County Council is producing a strategy in response. The development of enhanced beds will enable us to meet these expectations.

¹https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/366104/43380_23902_777_Care_Act_Book.pdf

² <https://www.nice.org.uk/guidance/ng27/chapter/Recommendations#discharge-from-hospital>

List of Background Papers

Paper	Date	Contact/Tel
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NA

Reason for inclusion in Part II, if appropriate

NA